# AGENDA ITEM EXECUTIVE SUMMARY: Enrollment Cap Amendment Request

### Request

BASIS Charter Schools, Inc.—Entity ID 90862 ("Charter Holder") submitted an expansion request to increase its enrollment cap from 883 to 970, beginning in FY 2020. This enrollment cap accounts for three years of projected student enrollment.

### See Appendix A: Amendment Request Materials and Support Materials.

The Charter Holder has been serving students in grades 5-12 since 2011, and has provided a full K-12 program since FY 2018. According to the narrative, this request will allow the Charter Holder to serve additional students in the elementary grades by adding two fourth grade sections and one fifth grade section over the next three years. The staffing plan to implement this request includes adding one additional fourth grade teacher and one paraprofessional. The Charter Holder reports "an overwhelming amount of interest in new student enrollment," and will enroll students from the current waitlist as well as students who learn about the school from its advertising campaign.

#### Three Year Plan

|              | FY 2019 | FY 2020 | FY 2021 | FY 2022 |
|--------------|---------|---------|---------|---------|
| Grade Levels | K-12    | K-12    | K-12    | K-12    |
| Enrollment   | 861     | 891     | 929     | 970     |

## Staff Recommendation

The Charter Holder has not met the criteria to receive a staff recommendation for expansion.

| Staff Recommendation Criteria   | Analysis  |
|---|---|
| In operation for three years.   | The Charter Holder has been in operation for eight years.   |
| "Meets the Board's Operational<br>Performance Expectations" based on<br>the dashboards for the most recent<br>two prior years and the current year.                                 | The Charter Holder received an Overall Rating of "Meets" the Board's Operational Performance Expectations.  |
| "Meets the Board's Financial<br>Performance Expectations" based on<br>the most recent dashboard.  | The Charter Holder "Does Not Meet" the Financial Performance Expectations.  |
| Past enrollment trends indicate the<br>charter will exceed its enrollment cap<br>within the next three years.   | ADM in FY 2017 was 638.939, in FY 2018 was 632.505, and in FY 2019 was 823.895. Based on this enrollment trend, the charter will likely exceed its enrollment cap by FY 2020.     |
| ADM is within 85% of current<br>enrollment cap  | According to ADE School Finance, the Charter Holder currently has<br>an ADM of 823.895. The Charter Holder is currently operating at 93%<br>of its current enrollment cap of 883. |
| Each school operated by the charter<br>holder:<br>Performs at or above the average<br>performance of a majority of schools<br>within a five-mile radius of the school's<br>location | BASIS Flagstaff performs at or above the average performance of<br>nearby schools in ELA and Math.<br>Information about nearby schools is found on page 4.                        |



### **Financial Performance**

The Charter Holder was required to submit a Financial Performance Response ("FPR") because it did not meet the Board's Financial Performance Expectations. The table below includes the Charter Holder's financial data and financial performance for the last three audited fiscal years and reflects the charter contracts the Board had with BASIS Charter Schools, Inc., as well as schools operated in Texas and the District of Columbia (collectively, "BASIS").<sup>1</sup>

|                                     | Financial I    | Data           |                |                 |  |  |
|-------------------------------------|----------------|----------------|----------------|-----------------|--|--|
| Statement of Financial Position     | 2017           | 2016           | 2015           | 2014            |  |  |
| Cash                                | \$91,819,678   | \$53,160,565   | \$38,922,945   | \$25,700,089    |  |  |
| Unrestricted Cash                   | \$17,265,236   | \$18,426,690   | \$11,268,324   |                 |  |  |
| Other Liquidity                     | -              | -              | -              |                 |  |  |
| Total Assets                        | \$354,783,624  | \$258,401,398  | \$226,912,863  |                 |  |  |
| Total Liabilities                   | \$398,604,900  | \$290,554,500  | \$249,902,287  |                 |  |  |
| Current Portion of Long-Term Debt & |                |                |                |                 |  |  |
| Capital Leases                      | \$4,405,001    | \$2,865,000    | \$3,042,858    |                 |  |  |
| Net Assets                          | (\$43,821,276) | (\$32,153,102) | (\$22,989,424) |                 |  |  |
| Statement of Activities             | 2017           | 2016           | 2015           |                 |  |  |
| Revenue                             | \$140,513,099  | \$116,256,051  | \$93,422,513   |                 |  |  |
| Expenses                            | \$152,181,273  | \$125,419,729  | \$103,099,711  |                 |  |  |
| Net Income                          | (\$11,668,174) | (\$9,163,678)  | (\$9,677,198)  |                 |  |  |
| Change in Net Assets                | (\$11,668,174) | (\$9,163,678)  | (\$9,677,198)  |                 |  |  |
| Financial Statements or Notes       | 2017           | 2016           | 2015           |                 |  |  |
| Depreciation & Amortization Expense | \$7,942,269    | \$6,191,912    | \$5,172,169    |                 |  |  |
| Interest Expense                    | \$13,305,063   | \$12,274,983   | \$9,774,140    |                 |  |  |
| Lease Expense                       | -              | -              | -              |                 |  |  |
|                                     | Financial Perf | ormance        |                |                 |  |  |
|                                     | 2017           | 2016           | 2015           | 3-yr Cumulative |  |  |
|                                     | Near-Term In   | dicators       |                |                 |  |  |
| Going Concern                       | No             | No             | No             | N/A             |  |  |
| Unrestricted Days Liquidity         | 41.41          | 53.63          | 39.89          | N/A             |  |  |
| Default                             | No             | No             | No             | N/A             |  |  |
| Sustainability Indicators           |                |                |                |                 |  |  |
| Net Income                          | (\$11,668,174) | (\$9,163,678)  | (\$9,677,198)  | N/A             |  |  |
| Cash Flow                           | \$38,659,113   | \$14,237,620   | \$13,222,856   | \$66,119,589    |  |  |
| Fixed Charge Coverage Ratio         | 0.54           | 0.61           | 0.41           | N/A             |  |  |

Staff's final evaluation of the FPR resulted in two "Acceptable" and zero "Not Acceptable" determinations.<sup>2</sup> The FPR and staff evaluation are provided in Appendix C. A "Not Acceptable" means the measure's response did not sufficiently address one or more of the questions identified in Appendix C of the Financial Performance

<sup>&</sup>lt;sup>1</sup> For fiscal years 2016, 2017 and 2018, the Board had 17, 18 and 20 charter contracts with BASIS, respectively.

<sup>&</sup>lt;sup>2</sup> On April 9, 2019, Board staff emailed a copy of staff's initial evaluation and provided a deadline by which the Charter Holder could supplement its FPR to address areas evaluated as "Not Acceptable." By the deadline, the Charter Holder submitted supplemental information.

Framework. An analysis of BASIS's financial performance, focusing on those measures where BASIS failed to meet the Board's target and using information from the Charter Holder's FPR and related documents, is provided below.

#### Net Income

BASIS continues efforts to refinance its existing, higher interest debt. The FY 2018 refinancing activities resulted in approximately \$5 million in loan issuance costs and prepayment penalties, which would have been spread out over the life of the original bonds, having to be recorded in one year (FY 2018) to comply with Generally Accepted Accounting Principles ("GAAP"). Prior to factoring in these expenses, which were paid using the bond proceeds, BASIS had a net loss of approximately \$6.7 million for FY 2018. Documentation submitted with the response shows the debt refinancing yielded positive net present value savings of approximately \$600,000. For FY 2019, the magnitude of BASIS's net loss is projected to decrease by approximately \$7.3 million using the current financial framework's calculation, which does not remove depreciation, amortization and other noncash expenses.

#### Fixed Charge Coverage Ratio

The magnitude of the net loss affected BASIS's performance in FY 2018. For FY 2019, BASIS's numeric performance on the ratio is projected to improve.

### Profile

The Charter Holder was granted a new charter in 2010.

#### Governance

| Corporate Board Members | School Governing Body Members | Туре                 |
|-------------------------|-------------------------------|----------------------|
| Craig Barrett           | Michael Beaulieu              | Head of Operations   |
| Donald Budinger         | David Hubalik                 | Charter Organization |
| Shelly Esque            | Hanqing Jiang                 | Community            |
| John Morton             | Kristen Jordison              | Head of School       |
| Mittida Raksanaves      | Anthony Pitucco               | Community            |
| DeAnna Rowe             | Mittida Raksanaves            | Community            |
| Terry Sarvas            | DeAnna Rowe                   | Charter Organization |
| Steve Twist             | Rizwan Safdar                 | Community            |

School Profile

| School Name                      | BASIS Flagstaff |       |       |  |
|----------------------------------|-----------------|-------|-------|--|
| Date Open                        | August 2011     |       |       |  |
| Location                         | Flagstaff       |       |       |  |
| Grades Served                    | K-12            |       |       |  |
| FY 18 Letter Grade               | A               |       |       |  |
|                                  | FY 16           | FY 17 | FY 18 |  |
| ELA AZMERIT (41% <sup>+</sup> )  | 84%             | 82%   | 83%   |  |
| Math AzMERIT (41% <sup>+</sup> ) | 71%             | 84%   | 86%   |  |
| Science AIMS (52% <sup>+</sup> ) | 97%             | 95%   | 96%   |  |

+FY 18 State Average Passing



| Total<br>Schools | FY 18<br>Letter | Total<br>Charter | FY 18 State Assessment Data Greater than<br>State Average |             |                |           | within (±5%) o<br>er's Subgroup I |            |
|------------------|-----------------|------------------|---|-------------|----------------|-----------|-----------------------------------|------------|
|                  | Grade           | Schools          | ELA (>41%)  | Math (>41%) | Science (>52%) | FRL (±5%) | ELL (±5%)                         | SPED (±5%) |
| 4                | Α               | 3                | 4   | 4           | 4              | *         | *                                 | 1          |
| 8                | В               | 4                | 6   | 3           | 5              | *         | *                                 | 1          |
| 7                | С               | 0                | 0   | 0           | 3              | *         | *                                 | 0          |
| 1                | D               | 0                | 0   | 0           | 0              | *         | *                                 | 1          |

### Additional School Choices Serving Grades K-12 within 5 Miles of BASIS Flagstaff

\*Because the percentages of FRL and ELL students are not available for the Charter Holder, comparison to nearby schools is not possible.

### Comparison of Nearby Schools to BASIS Flagstaff

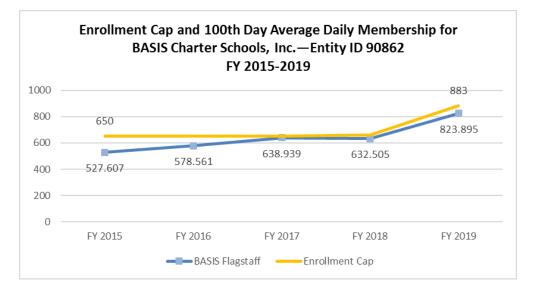
| Total   | FY 18  | Total   | FY 18 State Assessment Data Greater than BASIS Flagstaff |                     |                     |  |
|---------|--|---------|--|---------------------|---------------------|--|
| Schools | Letter   | Charter | AzMERIT ELA (>83%)                                       | AzMERIT Math (>86%) | AIMS Science (>96%) |  |
|         | Grade  | Schools |  |                     |                     |  |
| 4       | Α  | 3       | 0  | 0                   | 1                   |  |
| 8       | В  | 4       | 0  | 0                   | 0                   |  |
| 7       | C  | 0       | 0  | 0                   | 0                   |  |
| 1       | D  | 0       | 0  | 0                   | 0                   |  |
|         | Total Number of Schools Performing Better than BASIS Flagstaff (Percentage of Total) |         |  |                     |                     |  |
| 20      | )  | 7 (35%) | 0 (0%)   | 0 (0%)              | 1 (5%)              |  |

### Schools Associated with BASIS Flagstaff

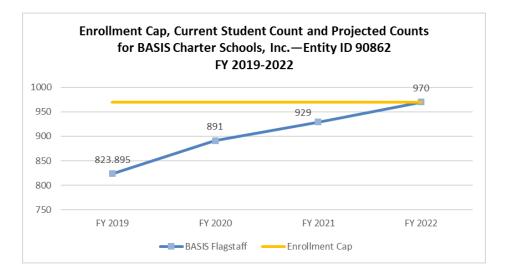
Information about associated schools can be found in Appendix D.

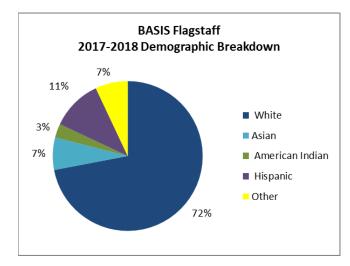
### Enrollment and Demographic Data

100th Day Average Daily Membership for FY 2015–FY 2019.









| 2017-2018 Subgroup Data     |  |  |  |  |
|-----------------------------|--|--|--|--|
| Free and Reduced Lunch *    |  |  |  |  |
| English Language Learners * |  |  |  |  |
| Special Education 3%        |  |  |  |  |

\*If the percentage of students is 0% or 100%, or the group includes less than 10 students, the percentage for that group is redacted.

